

# **Twenty Year Report 1993 to 2013**

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Santa Barbara Local Agency  
Formation Commission

February 2013

# Changes in Santa Barbara County

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- In February 1993 the Board of Supervisors consisted of Willy Chamberlin, Tom Rogers, Naomi Schwartz, Tim Staffel and Mike Stoker
- The County population was 378,473. Of this population, 58% lived within cities.
- In February 2013 the County population was 427,267, an increase of 48,794, or 12.9% from 1993.
- Of this population, 68% lived within cities.

# History of LAFCO Commissioners

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Thirty four Santa Barbara County residents have served as LAFCO Commissioners since 1993.

- 15 city members
- 13 county members
- 9 special district members and
- 6 public members

Their names and affiliations are listed in the report.

# History of LAFCO Commissioners City Members since 1993

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Roger Aceves (Goleta)  
Lupe Alvarez (Guadalupe)  
Carol Anders (Solvang)  
Ed Andrisek (Solvang)  
Sam Arca (Guadalupe)  
Joe Armendariz (Carpinteria)  
Dick DeWees (Lompoc) \*  
Jack Hawxhurst (Goleta)

Mark King (Carpinteria)  
Elinor Langer (Santa Barbara)  
Sheila Lodge (Santa Barbara)  
Mark Martinez (Carpinteria)  
Bob Orach (Santa Maria)  
Victoria Pointer (Buellton)  
Jim Richardson (Solvang)  
David Smyser (Solvang)

Each City has at least one LAFCO Commissioner

# History of LAFCO Commissioners County Members since 1993

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Joe Centeno

Willy Chamberlin

Doreen Farr

Brooks Firestone

Jeanne Graffy

Steve Lavagnino

Gail Marshall

Tom Rogers

Susan Rose

Tim Staffel

Tom Urbanske

Bill Wallace

Janet Wolf

# History of LAFCO Commissioners Public Members since 1993

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Penny Leich \*

Bernie Stableford \*

Marty Mariscal

Tom Umenhofer

Bob Short

Roger Welt

# History of LAFCO Commissioners Special District Members since 1993

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Walt Burnett (Mission Hills CSD) \*

Tim Campbell (Montecito WD, Cachuma RCD)

John Fox (Goleta Sanitary District)

Craig Geyer (Goleta West Sanitary District)

Jeff Moorhouse (Carpinteria Sanitary District)

Carey Rodgers (Goleta Water District)

Cathy Schlottmann (Mission Hills CSD)

Phyllis White (Vandenberg Village CSD) \*

Larry Wilson (Montecito Sanitary District) \*

# History of Commission Meetings

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Since 1993 the Commission has met a total of 203 times, about ten times a year.

- 114 were in the Santa Barbara County Hearing Room
- 72 were in the Santa Maria County Hearing Room
- Five in Solvang City Hall, four Lompoc City Hall, two Guadalupe City Hall and one Carpinteria City Hall
- Two in Goleta Valley Community Center
- One in San Marcos High School Auditorium and one in Santa Barbara School District office
- One retreat at Chase Palm Park in Santa Barbara.



# Boundary Changes – 1993 to 2013

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- City Incorporations

Goleta was incorporated on February 1, 2001; it is the eighth city in Santa Barbara County.

- Special District Formations

Santa Rita Hills Community Services District was formed on June 5, 2009

- Special District Consolidations

Casmalia, Los Alamos and Orcutt Lighting Districts were consolidated as North County Lighting District in 1994.

Cachuma and Lompoc Resource Conservation Districts were consolidated in 1996.

## Boundary Changes – 1993 to 2013 (Part 2)

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- Establishment of Subsidiary Districts

Guadalupe Lighting District became a Subsidiary District in 1995 governed by Guadalupe City Council

- Special District Dissolutions

Summerland County Water District was dissolved and its territory annexed to Montecito Water District in 1995

County Service Area No. 40 (Santa Ynez Ambulance Service) was dissolved in 1995

Cachuma County Sanitation District was dissolved in 1997

Carpinteria Mosquito Abatement District was dissolved and annexed to SB Coastal Vector Control District in 1999

## Boundary Changes – 1993 to 2013 (Part 3)

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- Special District Dissolutions – Part two

Carpinteria Mosquito Abatement District was dissolved and annexed to SB Coastal Vector Control District in 1999

Summerland Lighting District was dissolved and annexed to County Service Area No. 11 in 2002

Orcutt Fire Protection District was dissolved and annexed to the SB County Fire Protection District in 2008

County Service Area 45 (Lompoc Library) dissolved in 2009

## Boundary Changes – 1993 to 2013 (Part 4)

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- City Boundary Changes and Service Extensions

There have been 44 annexations to cities, three detachments from cities and 26 out-of-agency service agreements

City of Santa Maria with 19 and City of Santa Barbara with 16 had the greatest numbers of annexations. Guadalupe had three. Carpinteria, Lompoc and Solvang had two each. There were no annexations to Buellton or Goleta.

Santa Maria annexed the greatest acreage (3,570 acres), followed by Santa Barbara (277), Guadalupe (271), Lompoc (159), Solvang (15) and Carpinteria (5)

## Boundary Changes – 1993 to 2013 (Part 5)

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- Special District Boundary Changes and Service Extensions

There have been 194 completed district annexations, 72 detachments and 14 out-of-agency service agreements

Goleta Sanitary District had the greatest number of annexations with 55, followed by Carpinteria Sanitary District (22), North County Lighting District and Santa Ynez Community Services District (19 each), County Service Area No. 5 (16) and Montecito Water District (11)

Acreage annexed to individual special districts is detailed in the report.

## More Detailed Information

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The 20-Year Report includes the following Exhibits:

- A LAFCO Members since 1963
- B City Boundary Changes and Service Extensions
- C Special District Boundary Changes & Service Extensions
- D Sphere of Influence Updates – 1995, 1996
- E MSRs and SOI Updates – 2005, 2006, 2007
- F MSRs and SOI Updates – 2010, 2011, 2012
- G SOI Modifications for specific boundary changes

# Directory of Local Agencies

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- The Commission developed a Directory of Local Agencies in Santa Barbara County.
- It contains information about the location, history and services provided by each city and special district.
- The Directory is available at [www.lafco@sblafco.org](http://www.lafco@sblafco.org) and will connect to up-to-date local agency boundary maps maintained by the County Surveyor.

## Litigation Involving LAFCO

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LAFCO was involved in only three lawsuits from 1993 to 2013.

- *Embarcadero Municipal Improvement District v. County of Santa Barbara* (2001) 88 Cal.App.4th 781.
- *Gaviota Coast Conservancy et al v. Santa Barbara LAFCO* (Superior Court. No. 1303129)
- *William Taylor et al v. Joseph Holland, County Clerk-Recorder-Assessor & Santa Barbara LAFCO* (Ventura County Superior Court 56-2008-00320612)



# Spheres of Influence

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- A sphere of influence is a plan adopted by LAFCO for the probable boundaries and service area of a city or district
- Spheres are meant to discourage urban sprawl and encourage orderly governmental boundaries to provide for present and future needs of County communities
- As a rule, annexations are allowed only within the agency's sphere of influence.
- A Municipal Service Review and Sphere of Influence for each city and district are detailed in the report beginning in 2001 and updated every five years

# Sphere Modifications for Individual Boundary Changes

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- In addition to the every five year update, it is necessary at times to modify a Sphere of Influence in conjunction with a specific proposed boundary change
- Sphere changes processed in conjunction with specific boundary changes are detailed in the report

# Authorized Special District Services

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- Based on a new statute, since 2005 LAFCO has specified the types of services each special district is authorized to provide and is providing
- LAFCO approval is required for a district to provide a type or class of service that it is not presently providing

# Commission Study Sessions

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- A required LAFCO objective is to make studies and furnish information that contributes to the logical and reasonable development of local agencies to provide advantageously for present and future needs of each community
- Since 1993 the Commission has received or conducted fifteen studies on a variety of local government subjects
- Each of these are listed in the report

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# Commission Policies and Agreements – Part one

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Over the years LAFCO has developed various policies. These include among others:

- Require Adequate Mitigation of Residential Growth on School Facilities
- Require developments in Orcutt to consent to annex to the City of Santa Maria
- Annexation Agreement between City of Lompoc and Mission Hills Community Services District
- When Out-of-Agency Service Agreements are appropriate alternatives to a boundary change

# Commission Policies and Agreements – Part two

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- Policy on extending potable water or sewer services to agriculturally zoned territory
- Policy on lapsed or abandoned proposals
- Agreement with Santa Ynez Water Conservation District Improvement District No. 1

Each of these are detailed in the report

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## Coordination with Local Agencies

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- LAFCO meeting notices are sent to each local agency, each school district and interested parties and are posted on the LAFCO website *sblafco.org*
- Full meeting packets are also posted on the website
- LAFCO staff routinely comments on local agency projects, CEQA notices and environmental reports
- LAFCO staff includes local agencies in discussions with private interests regarding potential boundary changes

# California Association of LAFCOs (CALAFCO) – Part One

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- CALAFCO is a voluntary statewide association of LAFCOs
- The Commission and staff participate actively in CALAFCO, attending annual conferences, workshops and classes
- The Commission hosted the 2002 CALAFCO Conference in Santa Barbara attended by LAFCO Commissioners and staff from throughout California
- Commissioners Tom Umenhofer, Tim Campbell and Cathy Schlottmann have served as members of the CALAFCO Board of Directors



## California Association of LAFCOs (CALAFCO) – Part Two

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- The 2001 CALAFCO Project of Year Achievement Award was presented to the Commission for its proficient handling of the Incorporation of the City of Goleta
- In 2010 the Executive Officer was recognized by CALAFCO with its annual Distinguished Service Award
- In 2011 the Project of the Year Award was granted to a committee of LAFCO staff and legal counsels chaired by the Executive Officer who reviewed and rewrote the extensive definitions portion of the LAFCO statute.

# Monitor, Support and Oppose Legislation

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- LAFCO and local agencies operate pursuant to State laws
- The Commission actively monitors legislation and supports or opposes specific bills
- The Executive Officer serves as a member of the CALAFCO Legislative Committee
- The Senate Local Government Committee appointed the Executive Officer to committees to rewrite the Community Services District Law and County Service Area Law

# LAFCO Budget, Funding and Audits

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- The Commission adopts its annual budget
- From 1963 to 2001 LAFCO was funded by the County, after any revenues generated by processing fees.
- Since 2001 LAFCO has been funded in equal thirds by the County, the cities and the independent special districts
- The Commission contracts with independent auditing company to annually review LAFCO finances

# LAFCO Staffing and Legal Services

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- The Commission appoints the Executive Officer.  
This position is responsible for the day-to-day operations, coordinating with agencies, processing proposals and formulating recommendations
- Staffing has been remarkably stable; in the past 20 years there has been:
  - One Executive Officer, Bob Braitman
  - Two LAFCO Clerks, Barbara Staley and Mary Everett

# LAFCO Legal Services

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- Since its creation in 1963 the Commission has received legal services from the County Counsel Office
- In the past 20 years only two Deputy County Counsels have been assigned, Alan Seltzer and Bill Dillon
- In March 2003, due to a potential conflict, the Ventura LAFCO counsel served as the legal counsel through an exchange agreement between the two offices.

## LAFCO Office Space

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- LAFCO is located in the County Engineering Building, in proximity to County departments that work closely with LAFCO including the Assessor and Surveyor.
- The cost of office space and utilities is charged to LAFCO.

# **Twenty Year Report 1993 to 2013**

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Santa Barbara Local Agency  
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February 2013

# CITY OF LOMPOC

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- Two Annexations
  - Hudgens                    2005    10 acres
  - Burton Ranch            2007    149 acres
  
- Five Out of Agency Service Agreements
  - Beattie                    1995
  - GTE                        1995
  - Campbell                1998
  - Bodger                    2000
  - Perry                      2002



# Mission Hills Community Services District

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- Six Annexations

■ St. Mary's Episcopal Church	1995	6 acres
■ Black	1995	1 acre
■ Martin Farrell Homes	2001	15 acres
■ Bluffs at Mesa Oaks	2002	36 acres
■ Burton Ranch	2006	149 acres
■ Burton Mesa Public Safety Center	2007	15 acres